

SUPREME COURT OF INDIA

Bench: Justices J.K. Maheshwari and Sanjay Karol

Date of Decision: 23rd February 2024

CIVIL APPELLATE JURISDICTION

SPECIAL LEAVE PETITION(C) NOS.11225-11256 OF 2021

SPECIAL LEAVE PETITION(C) NOS.8251-8252/2022

K. BALASUBRAMANI ETC. ... PETITIONER(S)

VERSUS

THE TAMIL NADU GOVERNMENT REPRESENTED BY THE ADDITIONAL CHIEF SECRETARY TO GOVERNMENT AND OTHERS ETC. ... RESPONDENT(S)

Legislation:

Hindu Religious and Charitable Endowments Act, 1959

Subject: Dispute between tenants and landlords of shops in the premises of Arulmighu Dhandayuthpani Swamy Temple, Palani, concerning termination of lease/licence and ejectment of tenants declared as encroachers under the Act.

Headnotes:

Tenancy and Ejectment – Ejectment of Tenants from Temple Properties – The Supreme Court dealt with petitions involving tenants occupying shops in temple properties managed under the Hindu Religious and Charitable Endowments Act, 1959. The tenants were declared encroachers post-termination of their lease/licence, leading to ejectment orders. [Para 1-2]

Dispute Resolution – Amicable Settlement – The Court noted the efforts of counsel leading to a mutually agreeable resolution between the landlords (temple authorities) and tenants. Specific terms for ejectment and continued occupation under certain conditions were agreed upon. [Para 3-4]

Terms of Settlement – Specific Conditions for Ejectment and Continued Occupation – The Court outlined detailed conditions for the ejectment of 19 tenants who failed to clear arrears and for 51 tenants allowed a further sixmonth occupation under revised rent rates of 2015. Conditions included no property damage, adherence to municipal by-laws, clearance of statutory dues, and reduced rent payment for the COVID-19 pandemic period. [Para 4(a)-(i)]



Development Rights - Preferential Treatment for Existing Tenants - In case of future property development, the existing tenants (51 in number) were granted preferential treatment in shop allotment, subject to participation in the allotment process and matching the highest bid price. [Para 4(f)]

Compliance and Undertaking – Filing of Undertaking by Tenants – Tenants were directed to file an undertaking agreeing to the terms within three weeks. Non-compliance could lead to ejectment proceedings and contempt actions. [Para 4(g)-(j), 5]

Order – Disposal of Petitions and Applications – The Court disposed of the petitions and any pending applications in the terms agreed upon by the parties. [Para 5]

Referred Cases: None.

JUDGMENT

Sanjay Karol, J.

- 1. Briefly set out, the instant petitioners (hereinafter referred to as the "tenants") were inducted as tenants/licencees in different shops, vide different transactions, owned by the respondents herein (hereinafter referred to as the "landlords"). The respondent-landlords are managing the affairs of a temple, i.e., Arulmighu Dhandayuthpani Swamy Temple, Palani, under the Hindu Religious and Charitable Endowments Act, 1959 (hereinafter referred to as "the Act").
- 2. Post-termination of their original lease/licence period, the tenants stand declared as encroachers under the provisions of Section 78 of the Act. In terms of the impugned judgment and order dated 22.03.2021 passed in a batch of writ petitions initiated by the instant tenants, the High Court, while affirming the impugned action, directed the tenants to hand over the vacant and peaceful possession of the premises, individually occupied by each one of the tenants, to the landlord.



- 3. On 08.01.2024, when the matters came up for hearing, with an endeavor to have the dispute amicably resolved, putting an end to the protracted litigation, certain offers were exchanged between the parties through their respective learned counsel. As such on a joint prayer, the matters were adjourned for today.
- 4. Appreciably, more so on account of the efforts put in bythe learned counsel appearing for the respective parties, the *lis inter se* the parties stand resolved on the following mutually agreeable terms and on the basis of the instructions imparted to the learned counsel for the respective parties, as stated in the Court, these petitions are being disposed of in the following terms:-
- (i) The order of ejectment passed by the authorities under the provisions of the Act stands affirmed.
- (ii) With respect to 19 tenants, particulars whereof are given herein below in a tabular chart, it shall be open for the landlord to forthwith initiate proceedings seeking possession in accordance with law. We are constrained to pass such an order for, despite opportunities afforded till date, they have not cleared arrears of rent/occupation charges.

S. NAME SHOP STATUS BEFORE NO. THIS HON'BLE COURT

1. P. KANNAN THANDAPANI PETITIONER NO.27 S/D/W/Thru:- PARAMASIVAMNILAYAM WEST, SHOP

2. K. KUPPUSAMY VELAN VAN VIDUTHI, PETITIONER NO.37 S/D/W/Thru:- SHOP NO.1

KARUPPANNAGOUNDER

NO.2

- 3. A. BALAKRISHNAN VELAN VAN VIDUTHI PETITIONER NO.38 S/D/W/Thru:- AZHAKUMARISHOP NO.2
- 4. A. BALAKRISHNAN VELAN VAN VIDUTHI PETITIONER NO.38 S/D/W/Thru:- AZHAKUMARI, SHOP NO.3
- 5. R. MURUGANANTHAM VELAN VAN VIDUTHI PETITIONER NO.39 S/D/W/Thru:- RAMASAMY SHOP NO.6
- 6. R. MUTHUKUMAR PALAYAM VINAYAGAR PETITIONER NO.40 S/D/W/Thru:- RAJIPILLAI KOIL



SHOP NO.1

7. S. LAKSHMANAN PALAYAM VINAYAGAR PETITIONER

NO.41

S/D/W/Thru:- SIVARAMA KOIL

SHOP NO.2

8. SUBBURAJ S/D/W/Thru:- PALAYAM VINAYAGAR PETITIONER NO.42

PACHAMUTHU KOIL

SHOP NO.3

9. N. SHANMUGAM POONGA ROAD PETITIONER NO.43 S/D/W/Thru:- SHOP NO.2

NATARAJACHETIER

- 10. P. ANGHULAKSHMI POONGA ROAD PETITIONER NO.44 S/D/W/Thru:- SIVAPACKIAMSHOP NO.2
- V. MARAGATHAM POONGA ROAD PETITIONER NO.45 S/D/W/Thru:- VAIRAVAN SHOP NO.3
- 12. V. MARAGATHAM POONGA ROAD PETITIONER NO.45 S/D/W/Thru:- VAIRAVAN SHOP NO.4
- 13. R. SUBRAMANIAN POONGA ROAD PETITIONER NO.46 S/D/W/Thru:- RAMASAMY SHOP NO.5
- 14. G. MATTAN PETITIONER NO.51
 THIRUGNANASAMBANDAM THAMBIRAAN KOVIL
 S/D/W/Thru:- GOVINDRAJ SHOP NO.3
- 15. G. MATTAN PETITIONER NO.51
 THIRUGNANASAMBANDAM THAMBIRAAN KOVIL
 S/D/W/Thru:- GOVINDRAJ SHOP NO.4
- 16. G. MATTAN PETITIONER NO.51
 THIRUGNANASAMBANDAM THAMBIRAAN KOVIL
 S/D/W/Thru:- GOVINDRAJ SHOP NO.5
- 17. S.R. VIJAYARAJAN PALAYAM VINAYAGAR PETITIONER NO.85 S/D/W/Thru:- RASUPILLAI KOVIL 2/121, VILPATTI, SHOP NO.4 KODAIKANAL TALUK
- 18. P. KANNAN THANDAPANI PETITIONER
 S/D/W/Thru:- PARAMASIVAMNILAYAM, NO.27

SHOP NO.7

19. P. ANGHULAKSHMI SIRUKUDIL PETITIONER S/D/W/Thru:- SIVAPACKIAMSHOP NO.5 NO.44

NOTE: TOTAL S.NO 19 TOTAL SHOPS NO. 19



(iii) With respect to the remaining 51 tenants (total shops 65 in number) particulars whereof are given hereinbelow in a tabular chart, the petitions are disposed of on the following mutually agreed terms:-

		S.NO.	STATUS		N	AME		SHOP
	BEFORE THIS HON'B COURT	LE						
1.	PETITIONER S/D/W/Thru		_		KUDAM 6 & 35	ULAKKU	SHOP	NO.1
2.	PETITIONER		RAJA	KUDA	MULAK	KU SHOP RUMUGA		
3.	PETITIONER	R C.V. JEE			_		SHOP IATHANNO.	07
	AND 08,							
4.	PETITIONER	RP. PANDI	IAN NO.4	_	MULAKI V/Thru:-	KU SHOP	NO. 29	,
BALANA	RAYANACHE [*]	TTIAR						
5.	PETITIONER S/D/W/Thru			KUDA NO.4,	_	KU	SHOP	NO.5
6.	PETITIONER S/D/W/Thru			KUDA NO. 3	MULAKI 1	KU	SHOP	NO.6
7. NO.7	PETITIONER S/D/W/Thru:-			=		ULAKKU CHETTIAF		
8. NO.8	PETITIONER S/D/W/Thru:-				MULAKI 4, CHET	KU SHOF TIAR	o .	
9.	PETITIONER KARUPPAN			W/Thr		UDAMULA	AKKU SHOI	P NO.9
10.	PETITIONER	RK. KUMA	_	_	_	_	AMY NO. 33	,
11.	PETITIONER	RK. DHAN		_	_	_	o APILAINO. 2	27,
12.	PETITIONEF S/D/W/Thru		_		_	_	SHOP	NO.12
13.	PETITIONER	rg. gane		_	_		SHNANNO.	12,
14.	PETITIONER	RSENTHIL				ULAKKU LAGAPPA		,
	CHETTIAR							
15.	PETITIONER S/D/W/Thru			NO. 3	_	ULAKKU	SHOP	NO.15



16.17.	PETITIONER P. VENKATESAPANDIAN KUDAMULAKKU SHOP NO.16 S/D/W/Thru:- PANNEERSELVAM NO. 10 , PETITIONER PANDIYARAJAN KUDAMULAKKU SHOP NO.17S/D/W/Thru:- PANNEERSELVAMNO. 9,						
18.	PETITIONERS. SENTHILKUMAR KUDAMULAKKU SHOP NO.18 S/D/W/Thru:- SIVASANKARANNO. 5,						
19.	PETITIONER MANJULA KUDAMULAKKU SHOP NO.19 S/D/W/Thru:- PERUMAL NO. 23,						
20.	PETITIONERA. KRISHNAN KUDAMULAKKU SHOP NO.20 S/D/W/Thru:- ARUNACHALAMNO. 25,						
21.	PETITIONER K. GOPALSAMY KUDAMULAKKU SHOP NO.21 S/D/W/Thru:- KRISHNASAMY NO. 6 ,						
22.	PETITIONERR. SUNDARESAN KUDAMULAKKU SHOP NO.22 S/D/W/Thru:- RENGASAMY NO. 1,						
23.	PETITIONER NAMAGIRITHAYAR KUDAMULAKKU SHOP NO.23 S/D/W/Thru:- V. NAGARAJ NO. 30,						
24.	PETITIONER K. BAKTHAN DHANDAPANI NO.24 S/D/W/Thru:- KUNJUKANNAN NILAYAM						
	SHOP NO. 6,						
25.	PETITIONERA. BALASUBRAMANIAN DHANDAPANI NO.25 S/D/W/Thru:- ANGAMUTHUNILAYAM SHOP						
	NO. 5,						
26.	PETITIONER G. KANNAN S/D/W/Thru:- DHANDAPANI NO.26 GANAPATHY NILAYAM SHOP NO.4						
27.	PETITIONER S. MUNIAPPAN DHANDAPANI NO.28 S/D/W/Thru:- SINGARAELU NILAYAM WEST SHOP NO.12						
28.	PETITIONER SARASWATHY DHANDAPANI						
	NO.29 S/D/W/Thru:- SRISAILAMNILAYAM SH NO.1						
29.	PETITIONER S. RAMACHANDRAN DHANDAPANI NO.30 S/D/W/Thru:-NILAYAM SHOP NO.2 SUBRAMANIYAIYYER						
30.	PETITIONERS. USHA RANI S/D/W/Thru:- DHANDAPANI NO.31 SAKTHIVEL NILAYAM SHOP NO.3						
31.	PETITIONER R.D.K. THANGARAJ DHANDAPANI NO.32 (R.T.K. THANGARAJ) NILAYAM SHOP NO.10 S/D/W/Thru:- KANDASAMY						
32.	PETITIONER V. BANUMATHI DHANDAPANI NO.34 S/D/W/Thru:- VENKATHACHALAM NILAYAM						
	SHOP NO.8.						

DHANDAPANI

PETITIONERA. KARUNANIDHI

33.



	NO.11,	NO.36	S/D/W	//Thru:-	- AMIRTH	IA NI	LAYAM	SHOP
34.	PETITIONERN. DHAN				GAMMAL · NATRAY		ΜΔΝΙ	ΠΔΡΔΜ
	SHOP	110.47	3/D/VV	/ I I II u	· IVALIVAI	AIN	MANDAPAM	
35.	PETITIONER V. SHARA	ADHA			AL VELMURUG		NO.1	
	SHOP	NO.48				RUGAN	MANI	DAPAM
36.	PETITIONERA. NAGA	RAJAN NO.49		/Thru:- GUSAM`	_	MMAL	NO.3	
							IDAPAM NO.4,5	
37.	PETITIONER V. PUSH				AL VIJAYAK		,	
	SHOP NO.7	140.50	<i>5/5/</i> 1111		· VIOATAIKOIVIAIK		W/ ((46) (() (W)	
38.	PETITIONER C. KANN				APAM SH CHINNA	_	NO.1,	
	GOUNDER	110.02	0,0,11	,	2 OF III VIVAL TA		110.1,	
39.	PETITIONER C. THAN	GAVEL NO.53				NDAPA	M SHOP NO.2	0
40.	PETITIONER A. CHAN				KUDIL SI ANGUS		D.2,	
41.	PETITIONER N. GOPA				P NO.3 NITHYAN	IANDH	ΔΝΛ	& 4
42.	PETITIONER G. KULA	THAIVE	LU	SIRU		HOP NO		αт
43.	PETITIONER D. KART				HEAD OF DHANDA		SHOP I	NO.1 &
44.	KUDAMULAKKU, SHC PETITIONER V. PERIY	'ASAMY	OLD		OFFICE VILANG	ADIAN	SHOP	NO.2
45.	PETITIONER P. MANIK		_		OFFICE PALANIS	SAMY	SHOP	NO.3
46.	PETITIONER G. GANE				AKKU, SH		JLAKRI	SHNAN
47.	PETITIONER C. LAKSI NO.72 S/D/W/Thru:- C					ULAKKI	U,	SHOP
48.	PETITIONERS. KARU				AMULAKI SOMASU	,		4 & 26
49.	PETITIONERM. VELU	MANI S NO.84		hru:- RUGAN		DIL SH	OP NO.	1



50. RESPONDENT

SHOP

J. IYYAPPAN S/D/W/THRU.GOPAL KUDAMULAKKU,

NO.6 (RESPONDENT NO.6)

NO.17

51. RESPONDENT

V. SURESH BABU (RESPONDENT DHANDAPANI

NO.5 NO.5)

NILAYAM SHOP NO.9

NOTE: TOTAL S.NO 51 TOTAL SHOPS NO. 65

- a) The order of ejectment *qua* all these 51 tenants stand affirmed. However, as mutually agreed, they are allowed to occupy the premises for a further period of six months. These tenants, through their respective counsel have undertaken to hand over the vacant and peaceful possession of the respective demised premises under their occupation to the landlord on or before 31st July, 2024. These tenants shall be liable to pay rent as it stood revised in the year 2015 and not in the year 2018. As such, not only shall they clear all arrears of rent/damages/mesne profit, if any, within a period of four months from today, but also continue to pay the same at the rates revised in the year 2015 for such period they shall continue to occupy the premises.
- b)These tenants shall not cause any damage to the properties, create any encumbrance, or transfer possession, in any manner, of the demised premises.
- c) These tenants shall continue to use and occupy the property and enjoy the same strictly in terms of the municipal by-laws. No further construction, more so unauthorized in nature, shall be carried out by them.
- d) Before handing over the possession of the demised premises, these tenants shall clear all statutory dues as mutually agreed *inter se* the parties.
- e) For the period of 280 days for which the petitioners could not fully utilize the demised premises during the pandemic COVID-19, they shall be liable to pay agreed rent/charges only @50%. Clarifying further, the rent/charges shall be paid at the rates revised in the year 2015 and not in 2018 and the period of 280 days shall be computed commencing from 20.03.2020.
- f) It is clearly understood *inter se* parties that the landlords intend to develop the property, providing better facilities to the pilgrims. However, should the landlord ever carry out development, by constructing shops, in that event these tenants (51 in number) shall be given preferential treatment, subject



- of course, to their participating in the process of allotment and matching the price bid of the highest bidder.
- g) In the event the tenant(s) violating any of these terms, it shall be open to the landlord(s) to initiate the proceedings for obtaining possession in terms of the order of ejectment and also initiate proceedings for contempt, if so advised.
- h) Needless to add, the landlord(s) shall not cause any hindrance in the peaceful occupation and enjoyment of the demised premises by these tenants.
- i) All pending litigation(s), if any, *inter se* the parties in relation to the demised premises shall stand closed.
- j) These tenants shall file an undertaking before this Court agreeing to the aforesaid terms, within a period of three weeks from today.
 - 5. The petitions shall stand disposed of in the aforesaid terms. Pending application(s), if any, shall also stand disposed of.

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