

HIGH COURT OF PUNJAB AND HARYANA

Bench: Hon'ble Mr. Jagmohan Bansal

Date of Decision: 03.10.2023

CWP-21741-2018

5)

M/s J.K. Enterprises ...Petitioner **Versus Union of India and Others** ...Respondents CWP-23431-2018 M/s A.K. Associates ...Petitioner Versus **Union of India and Others** ...Respondents With CWP-12897-2019 M/s Chhaju Ram Munni Lal Rice and General Mills and Others ...Petitioners **Versus Union of India and Others** ...Respondents With CWP-6225-2018 M/s Shiva Traders ...Petitioner **Versus Union of India and Others** ...Respondents

CWP-23447-2018



M/s Barhma Rice Mills and Others	Petitioners
Versus	
	Respondents
Union of India and Others	
	CWP-19726-2019
M/s Mahavir Gram Udyog Samiti and Others	Petitioners
Versus	
Union of India and Others	Respondents
With	
7) M/s Shree Maha Lakshmi Rice Mills and Other	CWP-19254-2019 sPetitioners
Versus	
Union of India and OthersRespondents	
With	
CWP-19085-2019 (O&M)	
M/s Friends Rice and General Mills and Others	sPetitioners
Versus	
Union of India and OthersRespondents	
With	
CWP-19083-2019	



M/s Baba Farid Solvex Privat	e Limited and Others	Petitioners
Versus		
Union of India and OthersRespondents		
With		
CWP-20252-2019		
M/s Guru Nanak Industries a	nd Others …Petitioners	
	Versus	
Union of India and OthersPetitioner		
	With	
CWP-17588-2019		
M/s Ram Lal Vijay Kumar and	Sons Rice Mills and Othe	rs
		Petitioners
Versus		
Union of India and OthersRespondents		
With		
CWP-23460-2018		
M/s J.K. Enterprises Petitioner		
	Versus	
Union of India and OthersRespondents		
	With	

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CWP-16221-2017

M/s Siria Rice and General Mills and OthersPetitioners		
	Versus	
Union of India and OthersRespondents		
	With	
CWP-16280-2017		
M/s Bhagwati Rice and GenerPetitioners	al Mills and Othe	ers
Union of India and Others	Versus	
Union of India and Others	With	Respondents
15)		CWP-17726-2017
M/s Chamunda Rice Mills and	d Others	Petitioners
	Versus	
Union of India and Others		Respondents
	With	
16) M/s Bhola Shankar Rice & Ge	eneral Mills and (CWP-17727-2017 OthersPetitioners
	Versus	
Union of India and OthersRespondents		

With



17)		CWP-19953-2017
M/s Mittal Rice & General Mil	ls and Others	Petitioners
	Versus	
Union of India and Others		Respondents
	With	
18)		CWP-21778-2019
M/s M.B. Rice and Gener Others	al Mills and	Petitioners
	Versus	
Union of India and Others		Respondents
	Versus	
19) M/s Maha Luxmi Rice and Ge	neral Mills and C	CWP-22045-2019 OthersPetitioners
	Versus	
Union of India and OthersRespondents		
	With	
CWP-22948-2019		
M/s Guru Nank Agro Product Petitioners	s and Others	
	Versus	
Union of India and OthersRespondents		
	With	



CWP-25155-2019

M/s Marar Rice and General I	Mills and Others	Petitioners
	Versus	
State of Punjab and OthersRespondents		
	With	
CWP-25159-2019		
M/s Jai Ambey Industries Ric	e Mills and Other	rsPetitioners
State of Punjab and Others	Versus	Respondents
	With	
23)		CWP-25161-2019
M/s Shiva Rice and Gener Others	al Mills and	Petitioners
	Versus	
State of Punjab and Others		Respondents
	With	
24) M/s Amba Rice and General N	Mills and Others	CWP-25164-2019 Petitioners
	Versus	
State of Punjab and OthersRespondents		
	With	
CWP-25605-2019		
M/s Balaji Rice Mills and Othe	ers titioners	
	Versus	
State of Punjab and OthersRespondents		



CWP-27033-2019

M/s Bahia Rice Mills and Others ...Petitioners

Versus

Union of India and Others

...Respondents

With

27) CWP-27392-2019

...Petitioners

M/s Bankey Bihari Rice Mills and Others

Versus

...Respondents

State of Punjab and Others

With

28) CWP-27482-2019

...Petitioners

M/s Maha Lakshmi Mills and Others

Versus

State of Punjab and Others ...Respondents

With

29) CWP-28067-2019

M/s Jindal Rice and General Mills and Others ...Petitioners

Versus

Union of India and Others ...Respondents

With



CWP-28083-2019

M/s Guru Nanak Rice Mills Mo	oga and Others	Petitioners
	Versus	
Union of India and Others Respondents		
	With	
CWP-28090-2019		
M/s A.P. Agro Foods Moga anPetitioner	nd Others	
	Versus	
Union of India and OthersRespondents		
	With	
CWP-28334-2019		
M/s Krishana Rice Mills and 0	Others	Petitioners
	Versus	
State of Punjab and OthersRespondents		
	With	
CWP-28608-2019		
M/s Guru Nanak Rice Mills anPetitioners	nd Others	
	Versus	
Union of India and OthersRespondents		



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CWP-29484-2019

M/s Jai Bhagwati Rice Mills and Others ...Petitioners

Versus

Union of India and Others ...Respondents

With

CWP-30804-2019

M/s Vishnu Rice Mills and Others

...Petitioners

Versus

Union of India and Others ...Respondents

And

CWP-19531-2019 (O&M)

M/s Vaishno Rice Mills and Others

...Petitioners

Versus

Union of India and Others ...Respondents

Sections, Acts, Rules, and Articles: None.

Subject: Dispute over the method of calculating depreciation for reused gunny bags, specifically focusing on the instructions issued by the Central Government regarding the rate and method of depreciation.

Headnotes:

Payment of Depreciation on Re-used Gunny Bags – Dispute regarding the method of calculating depreciation – Standing instructions dated 24.05.2013 issued by the Central Government – Applicability of these instructions to previous years – Central Government's communication dated 01.11.2013 indicating instructions were for prospective use – Dilemma of the State in applying depreciation method – Union of India's correspondence seeking information – Delay in resolving the matter – Court's consideration of available record. [Para 1-8]

Gunny Bags Reuse - Method of Depreciation - Central Government's Standing Guidelines - Dispute over method of calculating depreciation for reused gunny bags - Letter dated 15.02.2006 foundational for gunny bags



reuse - Instructions dated 24.05.2013 prescribed a 40% depreciation rate using the straight-line method for the first and second use of gunny bags - Subsequent instructions reduced the depreciation rate to 38% but maintained the straight-line method - Central Government's conscious decision on rate and method of depreciation - Dispute centers on the method of calculating depreciation - Letter dated 01.11.2013 asserting prospective nature of guidelines ignored - Instructions remain standing and applicable unless superseded by the Central Government - Parties directed to decide claims based on instructions dated 24.05.2013 for the relevant financial years. [Para 10-20]

Referred Cases: None.

Representing Advocates:

For Petitioner: Mr. Daman Dhir, Advocate, Ms. Poonam Rani, Advocate, Mr. L.S. Sidhu, Advocate, Mr. N.S. Gill, Advocate, Mr. Shiv Kumar, Mr. Raman Kaplish Advocate, Mr. Lovedev Singh, Mr. Drupad Sangwan, Advocate, Mr. Gurinder Bhambri, Advocate, Mr. Sandeep Doon, Advocate, Mr. Saurabh Changotra, Advocate, Mr. Vikas Garg, Advocate, Mr. Rose Gupta, Advocate, Mr. Azad Singh, Advocate, Mr. Sukhvinder Singh Plaha, Advocate For Respondents: Mr. Ashish Rawal, Advocate for Union of India, Mr. Rajesh Garg, Senior Advocate, Mr. Neha Matharoo, Advocate for Food Corporation of India, Mr. Deepanjay Sharma, DAG, Punjab, Mr. H.S. Dhandi, Advocate for Food Corporation of India, Ms. Deepali Puri, Advocate for PUNGRAIN, Mr. A.P.S. Mann, Advocate for MARKFED Mr. Arav Gupta, Advocate for PUNSUP, Mr. Abhinav Gupta, Advocate Mr. Ajay Gupta, Advocate, Mr. Gourav Verma, Advocate, Mr. Ravi Dutt Sharma, Advocate, Mr. Anupam Singla, Advocate, Mr. S.S. Bhinder, Advocate, Mr. Dilraj Singh Bhinder, Advocate ,Ms. Indira, Advocate, Mr. Y.P. Khullar, Advocate, Mr. Aman Sharma, Advocate, Mr. Chirag Suri, Advocate, Mr. T.S. Sidhu, Advocate, Mr. Anil Kumar Sharma, Advocate, Mr. Abhishek Arora, Advocate, Mr. Sumit Jain, Advocate, Mr. Ankush Aggarwal, Advocate, Mr. P.I.P. Singh, Advocate, Mr. Dushant Jog, Advocate, Mr. Tarun Vir Singh Lehal, Advocate, Mr. M.S. Batth, Advocate, Mr. Abhilaksh Gaind, Advocate, Mr. Birinder Pal, Advocate

JAGMOHAN BANSAL, J. (Oral)

- 1. By this common order, with the consent of parties, all the petitions are disposed of as common issue is involved in all the petitions. For the sake of brevity and convenience, facts are borrowed from CWP No.21741 of 2018.
- The petitioner through instant petition under Article 226 of the Constitution of India is seeking direction to respondents to settle payment of re-used gunny bags in terms of instructions dated 24.05.2013 for KMS 200607 to 2012-13.
- 3. The petitioner is engaged in the business of milling of rice. The petitioner is primarily dependent upon job work charges. The petitioner is getting raw material i.e. paddy from the State Government Agencies and supplying final



product i.e. rice to Food Corporation of India which is a Central Government agency. The petitioner during 2006-07 to 2012-13 received gunny bags for the purpose of packing of paddy as well as rice. The gunny bags can be used more than once. The gunny bags are not purchased by the petitioner whereas supplied by State Agencies. The respondent vide communication dated 15.02.2006 (Annexure P-2) decided to permit re-use of gunny bags for the purpose of packing of rice/paddy. The petitioner in terms of letters issued by respondents used gunny bags more than once during 2006-07 to 2012-13. The respondent, undisputedly, calculated depreciation for first use @ 40%, however, rate and method of calculation of depreciation with respect to subsequent use of gunny bags was not prescribed. The Central Government vide instructions dated 24.05.2013 issued standing guidelines for the purpose of calculation of depreciation on gunny bags. In the said letter, it was clarified that rate of depreciation for first and second use would be 40% and deprecation would be calculated on the original value i.e. straight-line method. The respondent with respect to KMS 2013-14 calculated depreciation, in case of re-used gunny bags @ 40% of original value, however, with respect to previous years, depreciation was calculated applying written down value method. The depreciation was calculated @ 40% on depreciated value instead of original value. The dispute can be understood with below mentioned example:

Depreciated Value as per instructions dated 23.05.2013		
Sr.	Sr. Particulars Ra	
No.		(in
		₹)
1.	Original cost of the Gunny Bag	100/-
2.	Depreciation @ 40% for 1st use	40/-
3.	Cost of once used Bag (B class)	60/-
4.	Depreciation @ 40% of original value for	40/-
	2 nd use	
5.	Cost of second used bag (C class)	20/-

Depreciated	Value	as	followed	by
respondents				



Sr.	Particulars	Rate
No.		(in ₹)
1.	Original cost of the Gunny Bag	100/-
2.	Depreciation @ 40% for 1st use	40/-
3.	Cost of once used Bag (B class)	60/-
4.	Depreciation @ 40% for 2 nd use on residual cost i.e. Rs.60/-	24/-
5.	Cost of second used bag (C class)	36/-

- 4. Learned counsels for the petitioners submit that instructions dated 24.05.2013 are with respect to communication dated 15.02.2006 of the Central Government and the same are standing instructions, thus, in the absence of subsequent instructions superseding earlier instructions, the respondents are bound by instruction dated 24.05.2013.
- 5. Mr. Rajesh Garg, Senior Advocate for Food Corporation of India, submits that it is between the State Government, Central Government and millers to determine rate and method of depreciation. It is not business of the Food Corporation of India to determine rate of depreciation. The Food Corporation of India is bound to follow rates as determined by Central Government or State Government. He further submits that parties may be directed to avail alternative remedy of arbitration as provided in the custom policy.
- 6. Mr. Deepanjay Sharma, learned State counsel as well as learned counsels for the agencies submit that respondent-State has forwarded data to Central Government and it is upto Central Government to determine method of calculation of depreciation. The State is also of the opinion that depreciation should be calculated on straight-line method, however, Central Government vide communication dated 01.11.2013 has informed Food Corporation of India that instructions were issued for prospective use and not retrospective purpose, thus, State is in dilemma to apply method of depreciation. The respondent-State has calculated depreciation @ 40% with respect to re-used



gunny bags, however, on account of lack of proper instructions from Central Government, written down value method has been adopted.

- 7. Vide order dated 28.08.2023, counsel for the respondent-Union of India was asked to get instructions with respect to determination of depreciation. During the course of hearing, Mr. Ashish Rawal, Advocate for Union of India produced copy of letter dated 29.03.2023 and 17.05.2023. The same are marked as Annexure 'X' and taken on record. Registry is directed to tag at appropriate place. He further submits that as per instructions, Central Government vide letter dated 29.03.2023 has asked Food Corporation of India to supply information and Food Corporation of India vide letter dated 17.05.2023 has supplied partial information, thus, matter is still under consideration.
- 8. The matter is pending before this Court since 2018 and Union of India is one of the respondents. The matter relates to KMS 2006-07 to 201213. There seems no reason to keep the matter pending for indefinite period. All the respondents are making correspondence with each other but none of them seems to be interested to resolve the issue. The Court is forced to proceed on the basis of available record.
- I have heard the arguments of learned counsels for the parties and perused
 the record with their able assistance.

10.

Learned counsel for Food Corporation of India has submitted that there was an arbitration clause in the agreement, thus, parties may be relegated to remedy of arbitration. This Court for more than one reason does not find any substance in the argument of the Food Corporation of India. Food Corporation of India was not party to the agreement. It is a pure dispute of policy which cannot be decided by an Arbitrator. All the millers are affected and it would be travesty of justice, if all the millers are relegated to Arbitration. It would simply multiply the litigation. Finally, the method of depreciation would come from Central Government. In such circumstances, this Court finds that it would not be in the fitness of things and interest of justice, if parties are relegated to remedy of arbitration.



11. From the perusal of record, it comes out that it was Central Government which decided to permit re-use of gunny bags. The letter dated 15.02.2006 issued by Central Government reads as:

"NO. 15 (8)/ 2004-py.III

Government of India Ministry of Consumer Affairs, Food & Public Distribution Department of Food & Public Distribution

Krishi Bhavan, New Delhi-11001 Dated the 15th February, 2006

The Secretary (Food)
Government of Andhra Pradesh, Bihar, Chhattisgarh,
Haryana, Karnataka, Kerala, Madhya Pradesh, Maharashtra,
Punjab, Rajasthan, Tamil Nadu, Uttar Pradesh, Uttaranchal, West Bengal
and UT of Chandigarh.

Sub: Procurement of paddy and coarse grains in once used gunny bags- policy for Sir.

There have been several representations from the state government to allow use of once used gunny bags by state agencies for procurement of paddy (for CMR) and coarse grains. This matter has been considered in detail in this ministry of paddy and coarse grains in once used gunny bags in KMS 2005- 06 as per the specifications indicated below:- **Specifications of once used gunny bags**

"Gunnies in question should be free from any mildew/fungal growth, cuts, holes or years, sun fading, etc. grains should not be repaired ones. The weight of the 50 kg bags should not be less than 500 gms."

The procurement of paddy and coarse grains may made in once used gunny bags, conforming to the specifications given in para 1 in the following manner:-

- 2.1 <u>Paddy</u> Procurement of paddy may be made in new and once used gunny bags in 50:50 ratio. The officers of the state agencies will be responsible to check the quality of the once used gunny being used for procurement of paddy. CMR will be delivered only in the new bags while further disposal of the once used bags (which have been used the second time for procurement of paddy) will be decided by the State Government.
- 2.2 <u>Coarse grains</u>:- the procurement of coarse grains may be made by the state agencies in once used gunnies. The FCI officers will be responsible to check the quality of the gunny bags at the time of delivery of coarse grains to FIC by the state agency.
 - 3. The costing sheets for the use of once used bags for purchase of paddy and coarse grains by state agencies will be issued separately and proposals for the same may be sent by the state GOVTS. To this Department for



consideration, meanwhile, the state Governments may utilize the above option judiciously savings in the cost of gunny bags."

12. In terms of afore-stated letter, time to time instructions permitting re-use of gunny bags were issued. The petitioners re-used gunny bags. The Central Government vide letter dated 24.05.2013 (Annexure P-9) resolved the issue. The letter dated 24.05.2013 specifically states that Government has decided to issue standing guidelines in this regard. In the guidelines, it was provided that rate of depreciation for the first as well as second use would be 40% and depreciation would be calculated on original value, meaning thereby, depreciation would be calculated applying straight line method. The relevant extracts of the letter dated 24.05.2013 reads as:-

"NO. 15 (2)/ 2013-Py.III

Government of India
Ministry of Consumer Affairs, Food & Public Distribution
Department of Food & Public Distribution

Krishi Bhavan, New Delhi Dated the 24th May, 2013

То

The Secretary (Food)
 Government of Andhra Pradesh, Bihar, Chhattisgarh,
 Haryana, Karnataka, Kerala, Madhya Pradesh, Maharashtra,
 Orissa, Punjab, Rajasthan, Tamil Nadu, Uttar Pradesh, Uttaranchal, West Bengal

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2. CMD, FCI, New Delhi

Sub: Guidelines for use of Paddy release jute bags which have been used only once for procurement of wheat & rice.

Sir,

In view of frequent requests received from State Procurement agencies to allow use of paddy released jute bags which have been used only once due to shortage of jute bags, Government has decided to issue standing guidelines in this regard. Guidelines approved by competent authority for use of paddy released jute bags which have been used only once for



procurement of wheat, rice and coarse grains are enclosed alongwith this letter.

Encl: as stated above

Yours faithfully

Sd/- (N.K. Mouriya) Director, (Movt.) Tel. No.23382709"

"Guidelines For Use of Paddy Released Jute bags which have been Used Only Once

XXXX XXXX XXXX XXXX

iii) Compliance with the quality specifications finalized in consultation with BIS for Kharif Marketing Season 2005-06 and issued vide letter no.15(8)/2004-PY III dated 15.2.2006 for such once used jute bags will be the responsibility of the procuring Agency/State Government.

XXXX XXXX XXXX XXXX

- vi) The costing of such bags for the above mentioned uses may be done as follows:
 - a) Procurement of coarse Grains/Wheat The entire residual cost i.e. 60% of the original cost (since 40% of the cost has been paid for the first use of bag.)
 - b) Procurement of paddy: The cost will be lower of the following two alternatives:- (i) 40% of the original cost as depreciation charge for second use of the bag. The bag will thereafter be retained at the remaining 20% of its original cost by the procuring agency for its further use/disposal; (ii) the difference between the 60% residual cost of the bag reduced by the realization, if any from its sale/disposal after second use may be considered."
- Government by a conscious decision has determined rate as well as method to calculate depreciation. Neither Food Corporation of India nor Union of India nor State Government is denying the fact that rate of depreciation at the time of re-use of gunny bags would be 40%, however, the respondents at their own have evolved method of calculation of depreciation on re-used gunny bags.
- 14. The Central Government vide letter dated 04.02.2016 has modified rate of depreciation though there is no change in the method of calculation. As per aforesaid letter, depreciation for the first use would be 38% and for the



second use it would be 38% on the original cost. The relevant extracts of the letter dated 04.02.2016 reads as:-

"Subject: "Guidelines for use of Paddy released Jute bags which have been used only once" for procurement of wheat, coarsegrains & Paddy-regarding amendment in gunny depreciation.

Sir,

I am directed to refer to the "guidelines for use of Paddy released Jute bags which have been used only once" for procurement of wheat, coarsegrains issued vide this Department's letter No.15(2)/2013-Py.III dated 24.05.2013 and amendment in gunny depreciation @38% of the cost of new gunny bags from existing gunny depreciation of 40%, issued vide this Department's letter No.192(3)/2014-FC.A/Cs dated 18.12.2015.

2. Consequent upon the aforesaid amendment in gunny depreciation, the provisions contained in paras vi(a) and vi(b) of existing guideline issued vide this Department's letter No.15(2)/2013-Py.III dated 24.05.2013, have been amended to that extent only which is as under:-

	Existing	Amended
	provisions	provisions
Para	Procurement of	Procurement of
vi(a)	<u>Coarse</u>	<u>Coarse</u>
	grains/Wheat:	grains/Wheat:
	The entire	The entire
	residual cost i.e.	residual cost i.e.
	60% of the	62% of the
	original cost	original cost
	(since	(since

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1	
40% of the cost	38% of the cost
has been paid for	has been paid for
the first use of	the first use of
bag)	bag)
Procurement of	Procurement of
Paddy: The cost	Paddy: The cost
will be lower of	will be lower of
the following two	the following two
alternatives: (i)	alternatives: (i)
40% of the	38% of the
original cost as	original cost as
depreciation	depreciation
charge for	charge for
second use of	second use of the
the bag. The bag	bag. The bag will
will thereafter be	thereafter be
retained at the	retained at the
remaining 20%	remaining 24% of
of its original cost	its original cost by
by the procuring	the procuring
agency for its	agency for its
further	further
	thas been paid for the first use of bag) Procurement of Paddy: The cost will be lower of the following two alternatives: (i) 40% of the priginal cost as depreciation charge for second use of the bag. The bag will thereafter be retained at the remaining 20% of its original cost by the procuring agency for its



use/disposal; (ii) use/disposal; (ii) difference difference the between 60% between 62% residual cost of residual cost of the bag reduced the bag reduced by realization, if by realization, if form any its any form its sale/disposal sale/disposal after second use after second use may be may be considered. considered.

- 3. The remaining terms and conditions as provided in guidelines issued vide this Department's letter No.15(2)/2013Py.III dated 24.05.2013 will remain unchanged."
- The respondents have extended depreciation for second use of gunny bags @ 40%, however, written down value method has been adopted instead of straight-line method. By instructions dated 04.02.2016, the Central Government has reduced rate of depreciation from 40% to 38%, however, method of calculation of depreciation has kept unchanged i.e. straight line method. It means the opinion and stand of the Central Government is constant with respect to method of calculating depreciation.
- 16. Learned counsel for respondents claim that vide letter dated 01.11.2013, the Central Government has informed the Food Corporation of India that guidelines/instructions were prospective and are not having retrospective effect. The letter dated 01.11.2013 reads as:-

"NO. 15 (2)/ 2013-Py.III

Government of India Ministry of Consumer Affairs, Food & Public Distribution Department of Food & Public Distribution

Krishi Bhawan, New Delhi



Dated the 1st November, 2013

To

The Asstt. General Manager (Procurement) Food Corporation of India, 16-20, Barakhamba Lane, New Delhi- 110001

Sub: Framing of policy for use of released (once used) and other old jute bags.

Sir,

17.

I am directed to refer to your letter No.Proc.III/1(2)/2012-13/259 dated 17/18.10.2013 on the above mentioned subject and to state that the guidelines/instructions were issued for prospective use and not for retrospective effect and as such the same does not apply to the payments made/settled before the issue of the instructions.

Yours faithfully

Sd/- K.K. Guite Under Secretary to the Govt. of India Tel. No.2338448"

From the perusal of above quoted letter, it appears that an officer of the Central Government without appreciating instruction dated 24.05.2013, in true perspective had issued aforesaid letter. In the instruction dated 24.05.2013, it is specifically mentioned "Government has decided to issue standing guidelines in this regard." In the instructions, there is reference of letter dated 15.02.2006 of Central Government which is foundation of re-use of gunny bags. The guidelines do not talk of a particular year whereas guidelines have prescribed rate as well as method to calculate depreciation. The Government at any stage may form an opinion that gunny bags would not be re-used because it is prerogative of the Government, however, the method of depreciation once consciously decided cannot be re-called unless and until another method is declared and is duly supported with some material. The Central Government has categorically specified rate and method of depreciation. None of the respondent is disputing rate, however, dispute is confined to method of calculation of depreciation. The instructions are standing instructions and based upon letter dated 15.02.2006 which was



foundation of re-use of gunny bags. The Central Government had issued standing instructions, thus, it seems highly unreasonable to say that these are prospective in nature whereas instructions are with respect to letter dated 15.02.2006. The instructions cleared the clouds which had sprawled since 2006-07. It is settled law that clarificatory instructions are retrospective in nature unless specifically provided otherwise letter dated 01.11.2013 is contrary to instructions, thus, needs to be ignored specifically when Government despite expiry of 10 years has not come out with a different rate or method of calculation of depreciation.

- 18. From the perusal of communication dated 01.11.2013 followed by letter dated 04.12.2016 and stand of State Government as well its agencies, this Court is of the considered opinion that Central Government has consciously decided that the rate as well as method of calculation of depreciation in case of reuse of gunny bags. The rate of depreciation for first and second use is 40% of original value means straight-line method would be followed. The Central Government has not declared any other method with respect to KMS 2006-07 to 2012-13 and instructions dated 24.05.2013 were issued considering letter dated 15.02.2006 which at the first instance permitted the millers to reuse gunny bags. In the absence of instructions, in supersession of instructions 24.05.2013 despite expiry of 10 years, it would be just, fair and reasonable, if the respondents are directed to decide claim of the petitioners in the wake of instructions dated 24.05.2013.
- 19. The Central Government is at liberty to prescribe any other method with respect to financial years in question. The petitioners would also be at liberty to assail the method of calculation of depreciation, if any, contrary to instructions dated 24.05.2013 is prescribed by the Central Government.
- 20. Disposed of in above terms.



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